

---

## **AFFORDABLE WARMTH AND HOME ENERGY EFFICIENCY STRATEGY 2019-2023 CONSULTATION**

---

### **Report by the Service Director Regulatory Services EXECUTIVE COMMITTEE**

---

**26 February 2019**

---

#### **1 PURPOSE AND SUMMARY**

- 1.1 **This report seeks approval to begin public consultation on the draft Affordable Warmth and Home Energy Efficiency Strategy, which has been developed to support Local Housing Strategy Priority 2: More people live in good quality energy efficient homes.**
- 1.2 The Housing (Scotland) Act 2001 places a statutory duty on Local Authorities to develop Local Housing Strategies that aim to ensure that, "so far as reasonably practicable, persons do not live in fuel poverty." This obligation relates to housing in all tenures.

The Local Housing Strategy (LHS) 2017-2022 is the Council's key strategic document for planning and delivering initiatives to reduce fuel poverty and improve home energy efficiency. Priority 2 of the LHS is that "More people live in good quality, energy efficient homes".

The new LHS 2017-22 identified a need to develop a new Fuel Poverty and Home Energy Efficiency strategy to support the delivery of actions under LHS priority 2, in particular those which address the following policy issues:

- National fuel poverty target (2016) and links to energy efficiency
- Housing's contribution to climate change; and
- Meeting the Energy Efficiency Standards for Social Housing (ESSH).

- 1.3 The consultative draft Affordable Warmth and Home Energy Efficiency Strategy covers the period 2019-23. The vision is that 'more people live in energy efficient and affordably warm homes' and the draft priorities identified that will work towards fulfilling this vision are:

Priority 1: To collectively work with our partners to improve affordable warmth and energy efficiency in homes;

Priority 2: To explore wider measures to better manage energy and increase warmth in the home; and

Priority 3: To ensure that the strategy provides opportunities for all in the Scottish Borders.

#### **2 RECOMMENDATIONS**

- 2.1 **It is recommended that the Executive Committee approves a three month public consultation on the draft Affordable Warmth and Home Energy Efficiency Strategy 2019-2023 attached at appendix 1.**

### **3 THE CONSULTATIVE DRAFT AFFORDABLE WARMTH AND HOME ENERGY EFFICIENCY STRATEGY 2019-2023**

- 3.1 The outcomes and framework for action developed by partners to address Local Housing Strategy (LHS) Priority 2: "More people live in good quality, energy efficient homes" is based on analysis of the condition of the housing stock; how house condition and energy efficiency can impact on fuel poverty; the link between energy efficiency of housing and climate change; and the impact poorly heated housing can have on both housing conditions and on health and wellbeing.
- 3.2 This consultative draft Affordable Warmth and Home Energy Efficiency Strategy continues with the strategic direction initiated by the LHS but builds on, and updates these, with regard to a changing political, economic and financial context.
- 3.3 Affordable warmth is the ability for a homeowner to heat their home to an adequate level to achieve household comfort and health without incurring a debt. In Scotland, a household is considered to be in fuel poverty if it spends more than 10% of household income on fuel, and in extreme fuel poverty if it spends more than 20%. A new definition is currently being considered by Scottish Government.
- 3.4 Under the current definition for fuel poverty 34% of households in the Scottish Borders are fuel poor and 13% are extreme poor. Table 1 below shows fuel poverty levels since 2010.

Table 1: % of households considered to be Fuel Poor (SHCS)

	2010-12	2011-13	2012-14	2013-15	2014-16
	Fuel Poor	Fuel Poor	Fuel Poor	Fuel Poor	Fuel Poor
Scottish Borders	34%	43%	39%	38%	34%
Scotland	27%	36%	35%	34%	31%

- 3.5 Scottish Borders Council is committed to creating a region that is fair for everyone and where we all have an equal and positive chance to succeed; tackling fuel poverty will be a key step towards achieving this. The aim of this strategy is to provide affordable warmth and healthy homes for everyone living in the Borders.
- 3.6 There is already a significant amount of activity underway across the Borders to reduce fuel poverty and increase the energy efficiency of homes. In 2018/19 almost £1.5 million has been invested in energy efficiency measures for private homes across the region; a new energy efficiency pilot project was established in Peebles and has since been rolled out to the whole of the Tweeddale locality; RSLs have made good progress towards meeting the Energy Efficiency Standard for Social housing (ESSH); and a new Borders Home Energy Forum was established, all supporting a reduction in fuel poverty across the area.
- 3.7 Over the last six months Officers have developed draft priorities for action with our partners. Before the strategy is finalised it is important that local people, communities and other stakeholders have their say on whether these priorities will make a positive contribution to meeting the needs of people in the Borders.

### **4 DEVELOPMENT OF THE CONSULTATIVE DRAFT AFFORDABLE WARMTH AND HOME ENERGY EFFICIENCY STRATEGY 2019-23**

- 4.1 A diverse range of partners, stakeholders and housing experts have participated in developing the draft Affordable Warmth and Home Energy Efficiency Strategy 2019-23. A wide programme of engagement activity among stakeholders has been undertaken to collect a range of views, and enable these to systematically inform the development of the strategy. This includes:

- 4.2 Borders Home Energy Forum: The forum has built on the vision, priorities and outcomes from the 2017-22 LHS and assisted in defining the draft priorities and outcomes. Twelve organisations are members of the forum and includes representation from the four main Registered Social Landlords, Home Energy Scotland, NHS Borders, Borders College, Citizens Advice Scotland, Changeworks and a range of service areas from SBC.
- 4.3 Options identification and appraisal sessions: 3 sessions were held with the Borders Home Energy Forum to inform the definition of key priorities together with a range of viable options for addressing them. Stakeholders appraised a range of options and provided valuable input into the draft outcomes and actions. The participants were specialist stakeholders drawn from across the Council and its partner organisations referenced in paragraph 4.2.
- 4.4 Wider engagement has taken place with stakeholders across the Borders and also nationally through a series of semi-structured interviews conducted either face to face or by telephone and email. These stakeholders include: Scottish Association of Landlords, Health and Social Care, Department for Work and Pensions, SBC financial inclusion team, SBC Communities and Partnerships, Warmworks, Voluntary Service representatives, University of Edinburgh and Energy Savings Trust.
- 4.5 The consultation document presents the key issues and the framework for action, together with a series of consultation questions to prompt a structured response. It is anticipated that following approval to start public consultation the draft strategy will be widely circulated and publicised, with responses forming the final drafting of the document which will be brought back to the Executive Committee for approval at a later date.

## **5 IMPLICATIONS**

### **5.1 Financial**

- (a) There are no direct financial implications but delivery of the Affordable Warmth and Home Energy Efficiency Strategy is dependent on SBC's continuous provision of core services, financial resource allocations from Scottish Government and resources arising from partner agencies and private individuals.
- (b) However, where there are specific actions considered as having a resource implication for the Council, Officers will bring back proposals to Council as they arise over the period of the strategy.

### **5.2 Risk and Mitigations**

- (a) Delivery of the Affordable Warmth and Home Energy Efficiency Strategy is largely dependent upon a number of variables not least of which relate to resource and other political and organisation decision making processes beyond the control of the Council.
- (b) The draft priorities and outcomes have been developed in co-operation with a range of partners to ensure it is based on evidence and shared priorities.

### **5.3 Equalities**

In line with both Council policy and legislative requirement, the consultative draft Affordable Warmth and Home Energy Efficiency Strategy has been subjected to an Equalities Impact Assessment. The outcome of that impact assessment shows that there are likely to be positive impacts across all equality groups. The EQIA will be updated when the final draft strategy is developed.

#### 5.4 **Acting Sustainably**

- (a) The LHS 2017-22 and this Affordable Warmth and Home Energy Efficiency Strategy promotes sustainable development. Actions include investment in, and the promotion of energy efficiency. By improving the quality and sustainability of existing houses, working towards alleviating fuel poverty and tackling climate change the draft plan will promote sustainable communities.
- (b) Priority 3 of the draft strategy is to ensure the strategy provides opportunities for all. It should support all tenure types to be more energy efficient and to have access to affordable warmth. Additionally, the action plan considers the full supply chain and aims to provide enablers for all relevant stakeholders to progress and prosper in the opportunities the energy efficiency agenda presents.

#### 5.5 **Carbon Management**

- (a) It is considered that there are no direct effects on the Council's carbon emissions arising from the report recommendations.
- (b) It is worth noting that The Energy Efficient Scotland project referenced on page 6 of the consultative draft has contributed £200k in grant funding over the last year to support energy efficiency improvements to Peebles High School, supporting a reduction in the Council's carbon emissions. It is anticipated there will be further similar opportunities through future Energy Efficient Scotland projects and implementation of this new Affordable Warmth and Home Energy Efficiency Strategy for the Borders.
- (c) In more broad terms there are very likely to be positive effects and a reduction in carbon emissions across the Borders through improvements to the energy efficiency of the housing stock, supporting behavioural change, making effective referrals to trusted organisations and raising awareness of this activity.

#### 5.6 **Rural Proofing**

- (a) Rural proofing applies to all areas of Scottish Borders classified by Scottish Government as 'remote rural' or 'accessible rural'. This applies to all areas of Scottish Borders out with the towns of Hawick, Galashiels/Tweedbank, Peebles, Selkirk, Eyemouth, Jedburgh and Kelso.
- (b) The LHS 2017-22 (the overarching strategy) has been rural proofed and it is anticipated there will be no adverse impact on the rural area from the proposals contained in this report. There is likely to be a wide range of positive outcomes for rural communities, including improvements in health and fuel poverty levels.

#### 5.7 **Changes to Scheme of Administration or Scheme of Delegation**

There are no changes to be made to the Scheme of Administration or Scheme of Delegation as a result of this report.

### **6 CONSULTATION**

- 6.1 The Borders Home Energy Forum has been consulted and contributed to this report.
- 6.2 The Chief Financial Officer, the Monitoring Officer, the Chief Legal Officer, the Chief Officer Audit and Risk, the Service Director HR Communications and the Clerk to the Council have been consulted and any comments received have been incorporated into the final report.

**Approved by**

**Brain Frater**  
**Service Director Regulatory Services**

**Signature .....**

**Author(s)**

Name	Designation and Contact Number
Ian Aikman Donna Bogdanovic	Chief Planning & Housing Officer Principal Officer, Housing Strategy, Policy & Development 01896-662770

**Background Papers:** Consultative Draft Affordable Warmth and Home Energy Efficiency Strategy 2019-2023 (Appendix 1)

**Previous Minute Reference:** Local Housing Strategy 2017-22 Executive Committee Report 20<sup>th</sup> June 2017

Local Housing Strategy 2017-22 Year 1 Progress Executive Committee Report 2<sup>nd</sup> October 2018

**Note** – You can get this document on tape, in Braille, large print and various computer formats by contacting the address below. Jacqueline Whitelaw can also give information on other language translations as well as providing additional copies.

Contact us at Jacqueline Whitelaw, PLACE, Scottish Borders Council, Council Headquarters, Newtown St Boswells, Melrose, TD6 0SA, Tel 01835 825431, Fax 01835 825071, Email [eitranslationrequest@scotborders.gov.uk](mailto:eitranslationrequest@scotborders.gov.uk)